BRADBURN METROPOLITAN DISTRICT NO. 3 Adams County, Colorado

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2019

## BRADBURN METROPOLITAN DISTRICT NO. 3 TABLE OF CONTENTS YEAR ENDED DECEMBER 31, 2019

| INDEPENDENT AUDITOR'S REPORT  | I  |
|---|----|
| BASIC FINANCIAL STATEMENTS  |    |
| GOVERNMENT-WIDE FINANCIAL STATEMENTS  |    |
| STATEMENT OF NET POSITION   | 1  |
| STATEMENT OF ACTIVITIES   | 2  |
| FUND FINANCIAL STATEMENTS   |    |
| BALANCE SHEET – GOVERNMENTAL FUNDS  | 3  |
| STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS  | 4  |
| RECONCILIATION OF THE STATEMENTS OF REVENUES,<br>EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE<br>GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES | 5  |
| GENERAL FUND – STATEMENT OF REVENUES, EXPENDITURES, AND<br>CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  | 6  |
| NOTES TO BASIC FINANCIAL STATEMENTS   | 7  |
| SUPPLEMENTARY INFORMATION   |    |
| DEBT SERVICE FUND – SCHEDULE OF REVENUES, EXPENDITURES,<br>AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  | 19 |
| OTHER INFORMATION   |    |
| SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY   | 21 |
| SCHEDULE OF ASSESSED VALUATION, MILL LEVY, AND PROPERTY<br>TAXES COLLECTED  | 22 |



## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Bradburn Metropolitan District No. 3 Adams County, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of Bradburn Metropolitan District No. 3 (the District), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2019 and the respective changes in financial position thereof, and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

I

Fiscal Focus Partners, LLC

#### **Other Matters**

#### Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of legal compliance and additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Fiscul Focus Partnuks, UC

Greenwood Village, Colorado April 1, 2020

# **BASIC FINANCIAL STATEMENTS**

## BRADBURN METROPOLITAN DISTRICT NO. 3 STATEMENT OF NET POSITION DECEMBER 31, 2019

|   | <br>overnmental<br>Activities |
|---|-------------------------------|
| ASSETS  |                               |
| Cash and Investments                            | \$<br>228,211                 |
| Cash and Investments - Restricted               | 687,689                       |
| Receivable - County Treasurer                   | 4,199                         |
| Property Taxes Receivable                       | 761,241                       |
| Prepaid Expenses                                | 5,053                         |
| Capital Assets, Net of Accumulated Depreciation | 151,060                       |
| Total Assets                                    | <br>1,837,453                 |
| LIABILITIES                                     | .,                            |
| Accounts Payable                                | 3,202                         |
| Accrued Interest Payable                        | 28,191                        |
| Noncurrent Liabilities:                         | 20,191                        |
|   | 445 000                       |
| Due Within One Year                             | 115,000                       |
| Due in More Than One Year                       | <br>8,204,299                 |
| Total Liabilities                               | 8,350,692                     |
| DEFERRED INFLOWS OF RESOURCES                   |                               |
| Property Tax Revenue                            | 761,241                       |
| Total Deferred Inflows of Resources             | <br>761,241                   |
|   | 701,241                       |
| NET POSITION                                    |                               |
| Net Investment in Capital Assets                | 151,060                       |
| Restricted for:                                 |                               |
| Emergency Reserves                              | 4,100                         |
| Debt Service                                    | 661,015                       |
| Unrestricted                                    | (8,090,655)                   |
|   | <br>(-,,)                     |
| Total Net Position                              | \$<br>(7,274,480)             |
|   | <br>· · · · ·                 |

#### BRADBURN METROPOLITAN DISTRICT NO. 3 STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2019

| FUNCTIONS/PROGRAMS   | Program RevenuesChargesOperatingCapitalforGrants andGrants andExpensesServicesContributionsContributions |                   |    |    |   |    |   |      | Net Revenues<br>(Expenses) and<br>Change in<br>Net Position<br>Governmental<br>Activities |  |  |
|--|--|-------------------|----|----|---|----|---|------|---|--|--|
| Primary Government:<br>Governmental Activities:<br>General Government<br>Interest and Related Costs<br>on Long-Term Debt | \$ 72,7 <sup>-</sup><br>346,9  |                   | -  | \$ | - | \$ | - | \$   | (72,711)<br>(346,997)   |  |  |
| Total Governmental Activities  | \$ 419,70  | 08 \$             | -  | \$ |   | \$ | - |      | (419,708)   |  |  |
| GENERAL REVENUES<br>Property Taxes<br>Specific Ownership Taxes<br>Net Investment Income<br>Total General Revenues        |  |                   |    |    |   |    |   |      | 673,824<br>54,686<br>21,041<br>749,551  |  |  |
|  | CHANGE IN  | NET POSITION      |    |    |   |    |   |      | 329,843   |  |  |
|  | Net Position -   | - Beginning of Ye | ar |    |   |    |   | (    | (7,604,323)   |  |  |
|  |  | ON - END OF YE    | AR |    |   |    |   | \$ ( | (7,274,480)   |  |  |

#### BRADBURN METROPOLITAN DISTRICT NO. 3 BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

| ASSETS   |       | General                                     | <br>Debt<br>Service                             | Go | Total<br>overnmental<br>Funds                       |
|--|-------|---|---|----|---|
| Cash and Investments<br>Cash and Investments - Restricted<br>Receivable - County Treasurer<br>Property Taxes Receivable<br>Prepaid Expenses  | \$    | 228,211<br>4,100<br>749<br>135,843<br>2,553 | \$<br>-<br>683,589<br>3,450<br>625,398<br>2,500 | \$ | 228,211<br>687,689<br>4,199<br>761,241<br>5,053     |
| Total Assets   | \$    | 371,456                                     | \$<br>1,314,937                                 | \$ | 1,686,393   |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES,<br>AND FUND BALANCES   |       |   |   |    |   |
| LIABILITIES<br>Accounts Payable<br>Total Liabilities   | \$    | 3,202<br>3,202                              | \$<br>  | \$ | 3,202<br>3,202                                      |
| DEFERRED INFLOWS OF RESOURCES<br>Property Tax Revenue<br>Total Deferred Inflows of Resources   |       | 135,843<br>135,843                          | <br>625,398<br>625,398                          |    | 761,241<br>761,241                                  |
| FUND BALANCES<br>Nonspendable for:<br>Prepaid Expenses<br>Restricted for:<br>Emergency Reserves<br>Debt Service<br>Unassigned:<br>General Government   |       | 2,553<br>4,100<br>-<br>225,758              | 2,500<br>-<br>687,039<br>-                      |    | 5,053<br>4,100<br>687,039<br>225,758                |
| Total Fund Balances<br>Total Liabilities, Deferred Inflows of Resources,   |       | 232,411                                     | <br>689,539                                     |    | 921,950   |
| and Fund Balances<br>Amounts reported for governmental activities in the statement of net<br>position are different because:<br>Capital assets in governmental activities are not financial resource   |       | <u>371,456</u>                              | \$<br><u>1,314,937</u>                          |    |   |
| therefore, are not reported in the funds<br>Capital assets, net of accumulated depreciation  |       |   |   |    | 151,060   |
| Long-term liabilities, including bonds payable, are not due and pay<br>in the current period and, therefore, are not recorded in the funds:<br>Bonds Payable<br>Bonds Premium<br>Accrued Interest Payable - Series 2016 Bonds<br>Net Position of Governmental Activities | /able |   |   |    | (8,210,000)<br>(109,299)<br>(28,191)<br>(7,274,480) |
|  |       |   |   |    |   |

## BRADBURN METROPOLITAN DISTRICT NO. 3 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2019

| REVENUES                          | (  | General | <br>Debt<br>Service | Gov | Total<br>/ernmental<br>Funds |
|-----------------------------------|----|---------|---------------------|-----|------------------------------|
| Property Taxes                    | \$ | 120,243 | \$<br>553,581       | \$  | 673,824                      |
| Specific Ownership Taxes          |    | 9,759   | 44,927              |     | 54,686                       |
| Net Investment Income             |    | 4,935   | 16,106              |     | 21,041                       |
| Total Revenues                    |    | 134,937 | 614,614             |     | 749,551                      |
| EXPENDITURES                      |    |         |                     |     |                              |
| Accounting                        |    | 21,593  | -                   |     | 21,593                       |
| Auditing                          |    | 4,950   | -                   |     | 4,950                        |
| County Treasurer's Fee            |    | 1,804   | 8,305               |     | 10,109                       |
| Dues and Licenses                 |    | 510     | -                   |     | 510                          |
| Insurance and Bonds               |    | 2,909   | -                   |     | 2,909                        |
| Legal Services                    |    | 13,060  | -                   |     | 13,060                       |
| Paying Agent Fees                 |    | -       | 3,000               |     | 3,000                        |
| Bond Interest - 2016 Bonds        |    | -       | 342,288             |     | 342,288                      |
| Bond Principal - 2016 Bonds       |    | -       | <br>100,000         |     | 100,000                      |
| Total Expenditures                |    | 44,826  | <br>453,593         |     | 498,419                      |
|                                   |    |         |                     |     |                              |
| NET CHANGE IN FUND BALANCES       |    | 90,111  | 161,021             |     | 251,132                      |
| Fund Balances - Beginning of Year |    | 142,300 | <br>528,518         |     | 670,818                      |
| FUND BALANCES - END OF YEAR       | \$ | 232,411 | \$<br>689,539       | \$  | 921,950                      |

#### BRADBURN METROPOLITAN DISTRICT NO. 3 RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2019

| Net Change in Fund Balances - Governmental Funds   | \$<br>251,132 |
|--|---------------|
| Amounts reported for governmental activities in the statement of activities are different because:   |               |
| Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report as depreciation expense the allocation of the cost of any depreciable assets over the estimated useful life of the asset. During the current period, this is the net amount of capital outlay. Depreciation Expense  | (27,885)      |
| The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of these differences in the treatment of long-term debt and related items is as follows: | 100,000       |
| Amortization of Bond Premium<br>Some expenses in the statement of activities do not require the use<br>of current financial resources and, therefore, are not reported as<br>expenditures in governmental funds.   | 6,263         |
| Accrued Interest on Bonds - Change in Liability  | <br>333       |
| Change in Net Position of Governmental Activities  | \$<br>329,843 |

## BRADBURN METROPOLITAN DISTRICT NO. 3 GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2019

|                                  | а  | Original<br>and Final Actual<br>Budget Amounts |    |         | Fin | iance with<br>al Budget<br>Positive<br>legative) |
|----------------------------------|----|--|----|---------|-----|--|
| REVENUES                         |    |  |    |         |     |  |
| Property Taxes                   | \$ | 120,294  | \$ | 120,243 | \$  | (51)   |
| Specific Ownership Tax           |    | 7,218  |    | 9,759   |     | 2,541  |
| Interest Income                  |    | 1,000  |    | 4,935   |     | 3,935  |
| Total Revenues                   |    | 128,512  |    | 134,937 |     | 6,425  |
| EXPENDITURES                     |    |  |    |         |     |  |
| Accounting                       |    | 17,000   |    | 21,593  |     | (4,593)  |
| Auditing                         |    | 5,000  |    | 4,950   |     | 50   |
| County Treasurer's Fee           |    | 1,804  |    | 1,804   |     | -  |
| Dues and Licenses                |    | 500  |    | 510     |     | (10)   |
| Insurance and Bonds              |    | 3,500  |    | 2,909   |     | 591  |
| Legal Services                   |    | 20,000   |    | 13,060  |     | 6,940  |
| Alley Maintenance                |    | 75,000   |    | -       |     | 75,000   |
| Contingency                      |    | 5,196  |    | -       |     | 5,196  |
| Total Expenditures               |    | 128,000  |    | 44,826  |     | 83,174   |
| NET CHANGE IN FUND BALANCES      |    | 512  |    | 90,111  |     | 89,599   |
| Fund Balance - Beginning of Year |    | 89,329   |    | 142,300 |     | 52,971   |
| FUND BALANCE - END OF YEAR       | \$ | 89,841   | \$ | 232,411 | \$  | 142,570  |

## NOTE 1 DEFINITION OF REPORTING ENTITY

Bradburn Metropolitan District No. 3 (the District), a quasi-municipal corporation and political subdivision of the state of Colorado, was organized by order and decree of the District Court for Adams County on November 28, 2000, and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District was organized to provide construction, installation, financing, and operation of public improvements, including water, wastewater, streets, park and recreation facilities, and other improvements needed for the District. The District was organized in conjunction with two other related districts, Bradburn Metropolitan District No. 1 and Bradburn Metropolitan District No. 2 (collectively, the Districts). Under the Consolidated Service Plan approved by the City Council of Westminster on September 11, 2000, as amended by a First Modification dated April 23, 2001, District No. 1 is the Operating District and District Nos. 2 and 3 are the Financing Districts. On August 22, 2016, the City Council approved the Second Modification to the original Consolidated Service Plan for Bradburn Metropolitan District Nos. 1-3. Consistent with the Second Modification, it is no longer necessary for District No. 3 to be part of the Master IGA in order to meet its ongoing administrative, operational or maintenance needs. The District's service area is located entirely within the City of Westminster, Adams County, Colorado.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other District organization, including District Nos. 1 and 2, nor is the District a component unit of any other primary governmental entity.

The District has no employees and all operations and administrative functions are contracted.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

## **Government-Wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities are normally supported by property taxes and intergovernmental revenues.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government-Wide and Fund Financial Statements (Continued)**

The statement of net position reports all financial and capital resources of the District. The difference between the assets, deferred outflow of resources, liabilities, and deferred inflow of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. The District has determined that Developer advances are not considered as revenue susceptible to accrual. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation due.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures and other financing uses level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

## Pooled Cash and Investments

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash and investments.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Alleys

20 years

## Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Property Taxes (Continued)

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The property tax revenues are recorded as revenue in the year they are available or collected.

#### **Bond Premiums and Discounts**

In the government-wide financial statements, bond premiums are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bonds premiums, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## Deferred Outflow/Inflow of Resources

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Accordingly, the item, *deferred property tax revenue*, is deferred and recognized as an inflow of resources in the period that the amount becomes available.

## <u>Equity</u>

## Net Position

For government-wide presentation purposes when both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

## Fund Balance

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

*Nonspendable Fund Balance* – The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.

*Restricted Fund Balance* – The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Equity (Continued)

## Fund Balance (Continued)

*Committed Fund Balance* – The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the board of directors. The constraint may be removed or changed only through formal action of the board of directors.

Assigned Fund Balance – The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the board of directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

*Unassigned Fund Balance* – The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's practice to use the most restrictive classification first.

## NOTE 3 CASH AND INVESTMENTS

Cash and investments as of December 31, 2019, are classified in the accompanying financial statements as follows:

| Statement of Net Position:        |               |
|-----------------------------------|---------------|
| Cash and Investments              | \$<br>228,211 |
| Cash and Investments - Restricted | <br>687,689   |
| Total Cash and Investments        | \$<br>915,900 |

Cash and investments as of December 31, 2019, consist of the following:

| Deposits with Financial Institutions | \$<br>12,595  |
|--------------------------------------|---------------|
| Investments                          | <br>903,305   |
| Total Cash and Investments           | \$<br>915,900 |

## **Deposits with Financial Institutions**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Deposits with Financial Institutions (Continued)**

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2019, the District's cash deposits had a bank balance of \$18,804 and a carrying balance of \$12,595.

#### **Investments**

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk, and no foreign currency risk. Additionally, the District is not subject to concentration risk or investment custodial risk disclosure requirements for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the board of directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States, certain U.S. government agency securities, and securities of the World Bank
- . General obligation and revenue bonds of U.S. local government entities
- . Certain certificates of participation
- Certain securities lending agreements
- . Bankers' acceptances of certain banks
- . Commercial paper
- . Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- \* Local government investment pools

As of December 31, 2019, the District had the following investments:

| Investment                              | Maturity         | <br>Amount    |
|---|------------------|---------------|
| Colorado Liquid Asset Trust (COLOTRUST) | Weighted Average |               |
|   | Under 60 Days    | \$<br>903,305 |
| Total Investments                       |                  | \$<br>903,305 |

#### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **COLOTRUST**

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under CRS 24-75-601. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAm by Standard & Poor's. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period.

## NOTE 4 CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2019 follows:

|                                    | -  | alance at<br>cember 31, |    |           |         |       | -  | alance at<br>cember 31, |
|------------------------------------|----|-------------------------|----|-----------|---------|-------|----|-------------------------|
| By Classification                  |    | 2018                    | 4  | Additions | Retirer | nents |    | 2019                    |
| Capital Assets, Being Depreciated  |    |                         |    |           |         |       |    |                         |
| Alleys                             | \$ | 557,704                 | \$ | -         | \$      | -     | \$ | 557,704                 |
| Total Capital Assets, Being        |    |                         |    |           |         |       |    |                         |
| Depreciated                        |    | 557,704                 |    | -         |         | -     |    | 557,704                 |
| Less Accumulated Depreciation for: |    |                         |    |           |         |       |    |                         |
| Alleys                             |    | (378,759)               |    | (27,885)  |         | -     |    | (406,644)               |
| Total Accumulated Depreciation     |    | (378,759)               |    | (27,885)  |         | -     |    | (406,644)               |
| Total Capital Assets, Being        |    |                         |    |           |         |       |    |                         |
| Depreciated, Net                   |    | 178,945                 |    | (27,885)  |         | -     |    | 151,060                 |
| Governmental Activities - Capital  |    |                         |    |           |         |       |    |                         |
| Assets, Net                        | \$ | 178,945                 | \$ | (27,885)  | \$      | -     | \$ | 151,060                 |

In 2018, the District accepted capital assets from Bradburn Metropolitan District No. 1 per the Assignment of Operations and Maintenance Agreement between Bradburn Metropolitan District No. 1, Bradburn Residential Owners Association, and the District dated January 1, 2017.

#### NOTE 5 LONG-TERM OBLIGATIONS

The following is an analysis of changes in the District's long-term obligations for the year ended December 31, 2019:

|   | Balance -<br>ecember 31,<br>2018 | Net | Issues | <br>tirements/<br>efundings | Balance -<br>cember 31,<br>2019 | Due<br>Within<br>One Year |
|---|----------------------------------|-----|--------|-----------------------------|---------------------------------|---------------------------|
| 2016 - \$8,500,000 General<br>Obligation Refunding and<br>Improvement Bonds<br>Bonds Premium, Series 2016 | \$<br>8,310,000<br>115,562       | \$  | -      | \$<br>100,000<br>6,263      | \$<br>8,210,000<br>109,299      | \$ 115,000<br>            |
| Total   | \$<br>8,425,562                  | \$  | -      | \$<br>106,263               | \$<br>8,319,299                 | \$ 115,000                |

The detail of the District's general obligation bonds outstanding during 2019 is as follows:

# \$8,500,000 General Obligation Refunding Bonds, Series 2016 dated November 23, 2016 (Series 2016 Bonds)

The Series 2016 Bonds include serial and term bonds maturing in 2018 through 2046 and bearing interest rates of 1.50% to 4.00%. Interest payments are payable semiannually on June 1 and December 1 of each year, commencing on December 1, 2016. Principal payments are due or payments to a sinking fund are due on December 1 of each year.

The 2016 Bonds are secured by pledged revenues consisting of the Required Mill Levy, Capital Fees, that portion of the Specific Ownership Taxes allocable to the Required Mill Levy, and any other legally available moneys in that the District determines to apply as pledged revenues. The Required Mill Levy is an ad valorem mill levy imposed upon all taxable property of the District each year in an amount which will be sufficient to pay the principal of and interest on the 2016 Bonds when due and owing.

The outstanding bond principal and interest of the Series 2016 General Obligation Refunding Bonds mature as follows:

| Year Ending December 31, | <br>Principal   | Interest |           | <br>Total        |  |  |
|--------------------------|-----------------|----------|-----------|------------------|--|--|
| 2020                     | \$<br>115,000   | \$       | 338,287   | \$<br>453,287    |  |  |
| 2021                     | 120,000         |          | 333,688   | 453,688          |  |  |
| 2022                     | 135,000         |          | 328,887   | 463,887          |  |  |
| 2023                     | 140,000         |          | 323,488   | 463,488          |  |  |
| 2024                     | 155,000         |          | 317,887   | 472,887          |  |  |
| 2025-2029                | 930,000         |          | 1,487,613 | 2,417,613        |  |  |
| 2030-2034                | 1,275,000       |          | 1,261,687 | 2,536,687        |  |  |
| 2035-2039                | 1,725,000       |          | 942,225   | 2,667,225        |  |  |
| 2040-2044                | 2,255,000       |          | 551,600   | 2,806,600        |  |  |
| 2045-2046                | <br>1,360,000   |          | 88,000    | <br>1,448,000    |  |  |
| Total                    | \$<br>8,210,000 | \$       | 5,973,362 | \$<br>14,183,362 |  |  |

## NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

The Bonds maturing after December 1, 2026 are subject to redemption prior to maturity, at the option of the District, as a whole or in integral multiples of \$5,000, in any order of maturity and in whole or partial maturities, starting on December 1, 2026, and on any date thereafter, upon payment of par and accrued interest, without redemption premium.

## **Debt Authorization**

On November 7, 2000, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$74,000,000, at an interest rate not to exceed 18% per annum. At December 31, 2019, the District had authorized but unissued indebtedness from this election in the following amounts allocated for the following purposes:

|                                 | N  | Authorized<br>ovember 7,<br>100 Election | Series 2003<br>Bonds |           | Authoriza<br>Series 2010<br>Bonds |           | ation Used<br>Series 2014<br>Loan |           | Series 2016<br>Bonds |           | Remaining at<br>December 31,<br>2019 |            |
|---------------------------------|----|--|----------------------|-----------|-----------------------------------|-----------|-----------------------------------|-----------|----------------------|-----------|--------------------------------------|------------|
| Streets                         | \$ | 8,000,000                                | \$                   | 4,238,296 | \$                                | -         | \$                                | -         | \$                   | -         | \$                                   | 3,761,704  |
| Water                           |    | 2,500,000                                |                      | 943,448   |                                   | -         |                                   | -         |                      | -         |                                      | 1,556,552  |
| Sewer and Drainage              |    | 2,500,000                                |                      | 844,392   |                                   | -         |                                   | -         |                      | -         |                                      | 1,655,608  |
| Parks and Recreation            |    | 5,500,000                                |                      | 643,864   |                                   | -         |                                   | -         |                      | -         |                                      | 4,856,136  |
| Safety Protection               |    | 1,000,000                                |                      | -         |                                   | -         |                                   | -         |                      | -         |                                      | 1,000,000  |
| Mosquito Control                |    | 500,000                                  |                      | -         |                                   | -         |                                   | -         |                      | -         |                                      | 500,000    |
| Transportation                  |    | 1,000,000                                |                      | -         |                                   | -         |                                   | -         |                      | -         |                                      | 1,000,000  |
| Operations and Maintenance      |    | 2,500,000                                |                      | -         |                                   | -         |                                   | -         |                      | -         |                                      | 2,500,000  |
| Refunding Financial Obligations |    | 23,500,000                               |                      | -         |                                   | 6,630,000 |                                   | 7,110,000 |                      | 8,500,000 |                                      | 1,260,000  |
| Intergovernmental Contracts     |    | 26,000,000                               |                      | -         |                                   | -         |                                   | -         |                      | -         |                                      | 26,000,000 |
| Television Relay                |    | 1,000,000                                |                      | -         |                                   | -         |                                   | -         |                      |           |                                      | 1,000,000  |
| Total                           | \$ | 74,000,000                               | \$                   | 6,670,000 | \$                                | 6,630,000 | \$                                | 7,110,000 | \$                   | 8,500,000 | \$                                   | 45,090,000 |

Pursuant to the Consolidated Service Plan, the Districts are collectively limited to issuing general obligation debt of \$20,000,000.

In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development as it occurs within the District's service area.

## NOTE 6 NET POSITION

The District has net position consisting of three components – net investment in capital assets, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2019, the District had net investment in capital assets, calculated as follows:

| Net Investment in Capital Assets: |               |
|-----------------------------------|---------------|
| Capital Assets, Net               | \$<br>151,060 |
| Net Investment in Capital Assets  | \$<br>151,060 |

## NOTE 6 NET POSITION (CONTINUED)

The restricted component of net position consists of assets that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had a restricted net position as of December 31, 2019, as follows:

| Restricted Net Position:      |               |
|-------------------------------|---------------|
| Emergency Reserve             | \$<br>4,100   |
| Debt Service                  | <br>661,015   |
| Total Restricted Net Position | \$<br>665,115 |

The unrestricted component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the restricted component of net position.

The District has a deficit in unrestricted net position. This deficit amount was a result of the District being responsible for the repayment of bonds issued for public improvements which were conveyed to other governmental entities and which costs were removed from the District's financial records.

#### NOTE 7 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2019. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers' compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public officials' liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### NOTE 8 TAX, SPENDING, AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue, and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

On November 7, 2000, the District's electors authorized the District to increase property taxes up to \$100,000 annually for District operations (for collection in 2001). The District was authorized to collect, retain and spend such revenue as a permanent revenue change under TABOR and an exception to the limitations set forth in Section 29-1-203, Colorado Revised Statutes.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits may require judicial interpretation.

# SUPPLEMENTARY INFORMATION

## BRADBURN METROPOLITAN DISTRICT NO. 3 DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2019

|                                  | a  | Original<br>Ind Final<br>Budget | Actual<br>mounts | Variance with<br>Final Budget<br>Positive<br>(Negative) |        |  |
|----------------------------------|----|---------------------------------|------------------|---|--------|--|
| REVENUES                         |    |                                 |                  |   |        |  |
| Property Taxes                   | \$ | 553,816                         | \$<br>553,581    | \$  | (235)  |  |
| Specific Ownership Taxes         |    | 33,229                          | 44,927           |   | 11,698 |  |
| Net Investment Income            |    | 7,000                           | 16,106           |   | 9,106  |  |
| Total Revenues                   |    | 594,045                         | 614,614          |   | 20,569 |  |
| EXPENDITURES                     |    |                                 |                  |   |        |  |
| County Treasurer's Fee           |    | 8,307                           | 8,305            |   | 2      |  |
| Paying Agent Fees                |    | 3,000                           | 3,000            |   | -      |  |
| Bond Interest - 2016 Bonds       |    | 342,287                         | 342,288          |   | (1)    |  |
| Bond Principal - 2016 Bonds      |    | 100,000                         | 100,000          |   | -      |  |
| Contingency                      |    | 1,406                           | <br>-            |   | 1,406  |  |
| Total Expenditures               |    | 455,000                         | <br>453,593      |   | 1,407  |  |
| NET CHANGE IN FUND BALANCE       |    | 139,045                         | 161,021          |   | 21,976 |  |
| Fund Balance - Beginning of Year |    | 518,722                         | <br>528,518      |   | 9,796  |  |
| FUND BALANCE - END OF YEAR       | \$ | 657,767                         | \$<br>689,539    | \$  | 31,772 |  |

## **OTHER INFORMATION**

## BRADBURN METROPOLITAN DISTRICT NO. 3 SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY DECEMBER 31, 2019

| <u>Year Ending December 31,</u> | Serie<br>Dated Nover<br>Interest at<br>Payable June 1 | \$8,500,000 General Obligation Refunding<br>Series 2016<br>Dated November 23, 2016<br>Interest at 1.50- 4.50%<br>Payable June 1 and December 1<br>Principal Due December 1<br>Principal Interest |               |  |  |  |  |  |
|---------------------------------|---|--|---------------|--|--|--|--|--|
|                                 |   |  |               |  |  |  |  |  |
| 2020                            | \$ 115,000  | \$ 338,287   | \$ 453,287    |  |  |  |  |  |
| 2021                            | 120,000   | 333,688  | 453,688       |  |  |  |  |  |
| 2022                            | 135,000   | 328,887  | 463,887       |  |  |  |  |  |
| 2023                            | 140,000   | 323,488  | 463,488       |  |  |  |  |  |
| 2024                            | 155,000   | 317,887  | 472,887       |  |  |  |  |  |
| 2025                            | 160,000   | 311,688  | 471,688       |  |  |  |  |  |
| 2026                            | 175,000   | 305,287  | 480,287       |  |  |  |  |  |
| 2027                            | 185,000   | 298,288  | 483,288       |  |  |  |  |  |
| 2028                            | 200,000   | 290,425  | 490,425       |  |  |  |  |  |
| 2029                            | 210,000   | 281,925  | 491,925       |  |  |  |  |  |
| 2030                            | 225,000   | 273,000  | 498,000       |  |  |  |  |  |
| 2031                            | 235,000   | 263,437  | 498,437       |  |  |  |  |  |
| 2032                            | 255,000   | 253,450  | 508,450       |  |  |  |  |  |
| 2033                            | 270,000   | 241,975  | 511,975       |  |  |  |  |  |
| 2034                            | 290,000   | 229,825  | 519,825       |  |  |  |  |  |
| 2035                            | 305,000   | 216,775  | 521,775       |  |  |  |  |  |
| 2036                            | 330,000   | 203,050  | 533,050       |  |  |  |  |  |
| 2037                            | 345,000   | 188,200  | 533,200       |  |  |  |  |  |
| 2038                            | 365,000   | 174,400  | 539,400       |  |  |  |  |  |
| 2039                            | 380,000   | 159,800  | 539,800       |  |  |  |  |  |
| 2040                            | 410,000   | 144,600  | 554,600       |  |  |  |  |  |
| 2041                            | 425,000   | 128,200  | 553,200       |  |  |  |  |  |
| 2042                            | 450,000   | 111,200  | 561,200       |  |  |  |  |  |
| 2043                            | 470,000   | 93,200   | 563,200       |  |  |  |  |  |
| 2044                            | 500,000   | 74,400   | 574,400       |  |  |  |  |  |
| 2045                            | 520,000   | 54,400   | 574,400       |  |  |  |  |  |
| 2046                            | 840,000   | 33,600   | 873,600       |  |  |  |  |  |
|                                 | \$ 8,210,000  | \$ 5,973,362   | \$ 14,183,362 |  |  |  |  |  |

## BRADBURN METROPOLITAN DISTRICT NO. 3 SCHEDULE OF ASSESSED VALUATION, MILL LEVY, AND PROPERTY TAXES COLLECTED DECEMBER 31, 2019

| Year Ended   | f  | Prior<br>ar Assessed<br>Valuation<br>or Current<br>ear Property    | Total Mills  | s Levied                                       | Total Prop  | erty Taxes   | Percent<br>Collected                          |
|--|----|--|--|--|---|--|---|
| December 31,   |    | Tax Levy   | Operations   | Service  | <br>Levied  | Collected  | to Levied                                     |
| 2015<br>2016<br>2017<br>2018<br>2019                 | \$ | 12,943,660<br>14,415,430<br>14,468,510<br>16,683,770<br>16,923,840 | 2.708<br>2.081<br>7.108<br>7.108<br>7.108<br>7.108 | 34.000<br>34.627<br>29.600<br>32.724<br>32.724 | \$<br>475,135<br>529,162<br>531,109<br>664,548<br>674,110 | \$ 475,056<br>529,244<br>530,576<br>664,548<br>673,824 | 99.98 %<br>100.02<br>99.90<br>100.00<br>99.96 |
| Estimated for<br>year ending<br>December 31,<br>2020 | \$ | 19,111,300   | 7.108  | 32.724   | \$<br>761,241   |  |   |

#### NOTE:

Property taxes shown as collected in any one year include collection of delinquent property taxes or abatements of property taxes assessed in prior years. This presentation does not attempt to identify specific years of assessment.